

1997-98 SESSION  
COMMITTEE HEARING  
RECORDS

Committee Name:

Joint Committee on  
Finance  
(JC-Fi)

Sample:

- Record of Comm. Proceedings
- 97hrAC-EdR\_RCP\_pt01a
- 97hrAC-EdR\_RCP\_pt01b
- 97hrAC-EdR\_RCP\_pt02

- Appointments ... Appt
- 
- Clearinghouse Rules ... CRule
- 
- Committee Hearings ... CH
- 
- Committee Reports ... CR
- 
- Executive Sessions ... ES
- 
- Hearing Records ... HR
- 
- Miscellaneous ... Misc
- 97hr\_JC-Fi\_Misc\_pt07j\_DPR
- Record of Comm. Proceedings ... RCP
-

Joint Finance

16.515 / 16.505

14 Day Passive  
Reviews

12/9/97 -

2/9/98

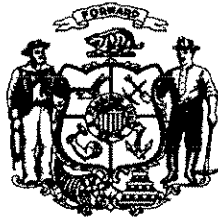
DHFS/Wake County

12/17/97

# THE STATE OF WISCONSIN

SENATE CHAIR  
**BRIAN BURKE**

119 MLK, Room LL1  
P.O. Box 7882  
Madison, WI 53707-7882  
Phone: (608) 266-8535



ASSEMBLY CHAIR  
**JOHN GARD**

315-N Capitol  
P.O. Box 8952  
Madison, WI 53708-8952  
Phone: (608) 266-2343

## JOINT COMMITTEE ON FINANCE

December 19, 1997

Secretary Mark Bugher  
Department of Administration  
101 East Wilson Street, 10<sup>th</sup> Floor  
Madison, Wisconsin 53705

Dear Secretary Bugher:

We are writing to inform you that the members of the Joint Committee on Finance have reviewed your request, dated November 25, 1997, pursuant to Section 9123(1)(eg) of 1997 Wisconsin Act 27, related to the expenditure of funds to contract for services to prevent child abuse and neglect in Milwaukee County.

No objections have been raised concerning this request. Accordingly, the request is approved.

Sincerely,

Handwritten signature of Brian Burke in black ink.

BRIAN BURKE  
Senate Chair

Handwritten signature of John G. Gard in black ink.

JOHN GARD  
Assembly Chair

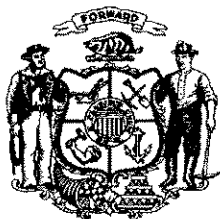
BB/JG/jc

cc: Bob Lang, Legislative Fiscal Bureau  
Jay Huemmer, Department of Administration

# THE STATE OF WISCONSIN

SENATE CHAIR  
**BRIAN BURKE**

119 MLK, Room LL1  
P.O. Box 7882  
Madison, WI 53707-7882  
Phone: (608) 266-8535



ASSEMBLY CHAIR  
**JOHN GARD**

315-N Capitol  
P.O. Box 8952  
Madison, WI 53708-8952  
Phone: (608) 266-2343

## JOINT COMMITTEE ON FINANCE

### MEMORANDUM

To: Members  
Joint Committee on Finance

From: Senator Brian Burke  
Representative John Gard  
Co-Chairs, Joint Committee on Finance

Date: December 1, 1997

Re: 14 Day Passive Review

Attached is a request from Secretary Bugher concerning the expenditure of funds to contract for services to prevent child abuse and neglect in Milwaukee County. Pursuant to Section 9123(1)(eg) of 1997 Wisconsin Act 27, the Department of Health and Family Services is required to submit a plan to the Secretary of Administration for the expenditure of these funds. The Committee has 14 working days to approve the plan which will fund contracts totaling \$744,800 in FY 1997-98 and \$744,800 in FY 1998-99.

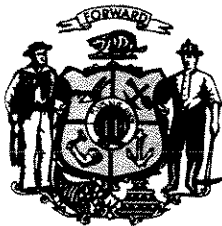
Please review these materials and notify **Senator Burke** or **Representative Gard** no later than **Wednesday, December 17, 1997**, if you have any concerns about the request or would like the Committee to meet formally to consider it.

Also, please contact us if you need further information.

BB/JG/jc

STATE OF WISCONSIN  
DEPARTMENT OF ADMINISTRATION  
101 East Wilson Street, Madison, Wisconsin

TOMMY G. THOMPSON  
GOVERNOR  
MARK D. BUGHER  
SECRETARY



Mailing Address:  
Post Office Box 7864  
Madison, WI 53707-7864

November 25, 1997


The Honorable Brian Burke, Co-Chair  
Joint Committee on Finance  
Room LL1, 119 Martin Luther King Jr. Blvd.  
Madison, WI 53702

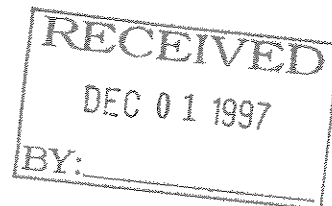
The Honorable John Gard, Co-Chair  
Joint Committee on Finance  
Room 315 North, State Capitol  
Madison, WI 53702

Dear Senator Burke and Representative Gard:

Pursuant to Section 9123(1)(eg) of 1997 Act 27 I am submitting the Department of Health and Family Services' plan to fund contracts for services to prevent child abuse and neglect in Milwaukee County. I have approved the plan that will fund contracts totaling \$744,800 in FY98 and \$744,800 in FY99.

Sincerely,

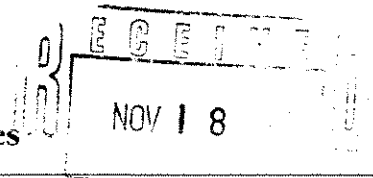
  
Mark D. Bugher  
Secretary





State of Wisconsin  
Department of Health and Family Services

Tommy G. Thompson, Governor  
Joe Lekan, Secretary



November 18, 1997

Mark Bugher  
Secretary, Department of Administration  
101 East Wilson Street  
Madison, WI 53702

Dear Secretary Bugher:

Section 9123(1)(eg) of 1997 Wisconsin Act 27 directs the Department of Health and Family Services to submit a plan to the Secretary of Administration for the expenditure of funds to contract for services to prevent child abuse and neglect in Milwaukee County. If the Secretary approves the plan, he is authorized to submit the plan to the Joint Committee on Finance for release of funds from the Committee's appropriation under s. 20.865(4)(a) to the DHFS appropriation under s. 20.435(3)(cx). The Department's plan for expenditures in calendar year 1998 is attached. This plan will require the transfer of \$744,800 GPR during FY 1997-98 and \$744,800 GPR in FY 1998-99. The Department will submit another plan for calendar year 1999 funds, as required by Act 27, which will request release of the remaining \$744,800 GPR in the JFC appropriation for FY 98-99.

Act 27 provides for Joint Committee on Finance review with approval of the plan if no meeting of the Committee is scheduled within 14 working days after the plan is submitted. The Department asks that the Department of Administration submit the plan at least 14 working days before the Committee's December 18 s. 13.10 meeting, so the plan can be discussed at that meeting, should the Committee wish to do so. If the plan is submitted at a later date, and the Committee decides to schedule a meeting to discuss it, the meeting may occur after January 1, 1998. This would be problematical, given the assumption by the state of child welfare services in Milwaukee County on January 1, 1998.

The County currently funds eight different child abuse and neglect prevention programs in Milwaukee through contracts with seven private agencies in the county. The Department's plan is to continue funding these programs during calendar year 1998 at the same level as calendar year 1997. The funding provided under this plan to these prevention providers is not duplicative of the funding being used for in-home safety services in calendar year 1998. That is, the Department will not be providing funding to the vendors responsible for in-home safety services to provide these same services to the same clients during this period. Once the state system is in place, the plan for use of prevention funding in calendar year 1999 may change in response to new developments and the state's experience in operating the child protective services system.

Thank you for consideration of this request. Please contact my staff or me if you have any questions.

Sincerely,

A handwritten signature in black ink, appearing to read "Joe Lekan", with a long horizontal flourish extending to the right.

Joe Lekan  
Secretary

cc: Tilli de Boor  
Susan Dreyfus  
Fredt Bove  
Sherwood Seigel



Department of Health and Family Services

**Funding for Child Abuse and Neglect Prevention Plan**

Start Smart

Major activities of Start Smart include community education workshops and the Baby Your Baby hotline. The hotline provides information and referral services to women who are pregnant or who have young children with an emphasis on how to gain access to primary health care. Start Smart also produces the State of the Children report which uses several community outcomes to judge progress for the community's children.

Community Advocates, Inc. \$10,000

Family Education

This program provides parent education and parent support group activities through several community agencies. The program also provides paraprofessional parent aide/resource mother services targeted to families (in two zip codes) with children under the age of six who are at risk of child abuse and neglect. The parent aides provide "hands on" mentoring and support in the home.

Community Advocates, Inc. \$481,100

Coordinating Community Programs

The Child Abuse Prevention Network (CAP) is a coalition of community-based organizations in Milwaukee County working to build coordinative efforts to strengthen families and prevent child abuse and neglect. The Department provides funding to Community Advocates, Inc. for coordinating and organizing efforts of CAP network agencies, promoting long-range prevention and collaboration strategies, providing technical assistance. Funds are also used to support a Parents Anonymous phone crisis line and parents support groups.

Community Advocates, Inc. \$194,800

### Crisis Nursery

This program provides shelter to children while their parents are dealing with stressful and emergency situations. The program also provides information and referrals via a 24-hour crisis line for parents and provides short-term counseling, parenting education and advocacy services.

La Causa        \$200,000

### First Time Parent

In coordination with several hospitals in Milwaukee County, this program seeks to reach every first-time mother and provide a voluntary assessment which determines health and social services needs, including a determination of the risk for child abuse and neglect. Home visits and coordination of services are provided on a voluntary basis.

Rosalie Manor        \$311,500

### Victim to Victim

This program works with young mothers who have been sexually abused so that the abuse is not repeated across generations.

Counseling Center of Milwaukee        \$54,600

### Early Intervention (2 contracts)

The early intervention program is operated by two separate agencies who provide services such as coaching in parenting skills, household management/budgeting, medical follow-up and help in dealing with the school system. The families in the program have been referred by County Child Protective Services. The programs serve families whose cases can be closed following assessment by the CPS agency but who would benefit from services to prevent child abuse and neglect to avoid another encounter with the CPS system. Each agency is contracted to serve a caseload of 50 families.

Council for the Spanish Speaking        \$87,500

New Concept Self-Development        \$87,500

Community Mental Health Services

This program works with mentally ill parents at risk of psychiatric hospitalization who have children under the age of six. It is designed to assist parents who have significant mental health problems (such as schizophrenia, bipolar disorder, clinical depression), by helping them to learn better parenting skills and providing referrals to other community-based services so the parents can remain out of the hospital and function as parents.

Family Service of Milwaukee          \$62,600

Total all programs calendar year 1998: \$1,489,600

**CORRESPONDENCE MEMORANDUM****STATE OF WISCONSIN  
Department of Administration**

**Date:** November 24, 1997

**To:** Mark D. Bugher, Secretary  
Department of Administration

**From:** Gretchen A. Fossum, Budget Analyst *GA*  
Division of Executive Budget and Finance

**Subject:** Department of Health and Family Services Plan for Child Abuse Prevention

**REQUEST**

The Department of Health and Family Services (DHFS) requests Department of Administration (DOA) approval of an expenditure plan of \$744,800 GPR in FY98 and \$744,800 GPR in FY99 for child abuse prevention programs in Milwaukee.

**BACKGROUND**

When the Milwaukee County child welfare budget was before the Joint Committee on Finance (JCF), DHFS requested \$744,800 GPR in FY98 and \$1,489,600 GPR in FY99 to fund child abuse prevention programs currently funded by Milwaukee County. Because the state is assuming responsibility for the child welfare system on January 1, 1998, Milwaukee County would not continue to fund the programs. Due to uncertainty as to how the funds would be used, JCF placed the funds in the Committee's appropriation under s. 20.865(4)(a) and required DHFS to submit a plan to DOA and, if approved by Secretary of DOA, required the Secretary to submit the plan to JCF under a 14 day review process for the release of the funds.

**ANALYSIS**

DHFS plans to contract with seven agencies who will continue current prevent activities for CY95. The agencies' annualized funding and activities are detailed below.

Community Advocates, Inc.	\$685,900
---------------------------	-----------

Community Advocates will divided the funding as follows:

1. \$320,100 will be distributed to approximately 25 community agencies and programs collectively known as the Child Abuse Prevention (CAP) network. These agencies provide education and parent support group services. While the department's plan is silent as to the number and type of families who will be served with this state funding, staff from Community Advocates have indicated that in CY96 contracted agencies provided services to 2700 families using all funds at their disposal, including private foundation donations. The families who received education and support group services were not child welfare clients. Thus, these services have not been funded separately in the Milwaukee child welfare budget.

2. \$161,000 is subcontracted to New Concept of Self-Development and La Causa for the Family to Family program. This program provides paraprofessional parent aide and resource mother services to young families in the 53204 and 53206 zip codes who are at risk of child neglect. Separate documentation from the department indicates that referrals to this program come from a variety of sources, including the county's child welfare agency. Thus, the possibility exists that services to some families have been separately funded in the Milwaukee child welfare budget.
3. \$194,800 will be used to fund Community Advocates' staff time for coordinating and organizing activities of the CAP network, providing technical assistance to contracted agencies and operating a Parents Anonymous hotline.
4. \$10,000 will be subcontracted to Start Smart, a United Way program which conducts community education workshops and funds a hotline that provides information and referral services to pregnant women about access to primary health care.

La Causa Inc. \$200,000

La Causa operates a crisis nursery program which provides shelter to children whose parents are dealing with stress or emergencies, provides information and referrals for parents through a 24 hour crisis line and provides short-term counseling and parenting education for parents needing assistance.

Rosalie Manor, Inc. \$311,500

Rosalie Manor runs a first time parent program which assesses parents, on a voluntary basis, for risk of child abuse or neglect and offers services to parents in high risk categories. This program is similar to the Medical Assistance (MA) prevention benefit funded in 1995 Act 303 with funding provided for families who are not MA eligible.

Counseling Center of Milwaukee \$54,600

The Center funds the Victim to Victim Self Help program, which is part of the CAP network. The program works with young mothers who have been sexually abused so that the abuse is not repeated across generations.

Counsel for the Spanish Speaking	\$87,500
New Concept of Self Development	\$87,500
Family Service of Milwaukee, Inc.	\$62,600

The Counsel for the Spanish Speaking and New Concept of Self Development currently operate a child abuse early intervention program. The program serves families whose cases have been closed following the intake assessment but would benefit from services to avoid future contact with the child welfare system. Family Service of Milwaukee, Inc. currently works with parents in the child welfare system who have significant mental health problems. In addition to furnishing parenting skills services, the program refers parents to other community based services for the mentally ill so that they can avoid being institutionalized and become functional parents.

The department plans to have these three agencies provide safety services to child welfare families between January 1, 1998 and June 30, 1998. Funding for the safety services has been provided separately in the Milwaukee child welfare budget and the department can use those funds in contracting with these three agencies.

The department's plan uses one half of the \$1,489,600 GPR provided for child abuse prevention in FY99. It is the department's intent to focus these funds on primary prevention, activities to prevent families from entering the child welfare system, beginning in CY99. The department will submit a plan for the remaining \$744,800 at a later date.

#### RECOMMENDATION

Approve the department's plan for funding child abuse prevention contracts totaling \$744,800 in FY98 and \$744,800 in FY99.